



Current biosecurity issues for Australia

Chair: Mal Nairn, Chairman, Australian Biosecurity CRC

Session I

Nigel Perkins, AusVet /Australian Biosecurity CRC Ron Glanville, Biosecurity Queensland Karrie Rose, Taronga Conservation Society Australia Peter Collignon, Australian National University and Canberra Hospital



livestock industries. What are the lessons from the equine influenza outbreak?

Current threats to Australia's

Nigel Perkins





Program Co-ordinator Advanced Surveillance Systems

Current threats to livestock



- Recent animal disease outbreaks have severely disrupted international meat trade
 AI, FMD, BSE
 - Al, FIND, BSE
 economic impacts of livestock disease outbreaks in past 10-15 yrs exceed \$80 billion
- Global trade and interconnectedness
 - increasing livestock & human populations
 - growth of Asian livestock industries
 - increasing pathogen exchange with wildlife
- Human health risks of EIDs are increasing (nipah, SARS, AI, ...)
- Bioterrorism



Equine influenza 2007

- · Highly contagious disease
 - most geographic spread due to horse movements prior to standstill
 - then local spread & occasional outlier spread
- 25 Aug to ~25 Dec 2007
 - 9,000+ IPs
 - ~75,000 horses on IPs







El 2007: features of response

- Movement controls & biosecurity
- Rapid & effective tests
- Vaccination
- Industry cooperation
- Business resumption
 - zoning & controlled movements



El 2007: Challenges

- Horse demographics(?)
- Speed & scale of outbreak
- Predictions of failure
- Capacity & logistics
 - people, samples, data
 - surge capacity
- Communication (www updates)
- GM vaccine
- Business resumption vs disease eradication
- Socio-economic impacts
- National success vs individual impact

El 2007: Scientific questions

- Mechanisms of spread?
 - airborne spread?
 - fomites
 - birds, dogs, insects, people ...
- · Duration of infectiveness following exposure of susceptible horses
- · Efficacy of vaccination
 - individual horses
 - population control







El 2007: Reasons for success



- Response structure & function
 - AUSVETPLAN
 - Co-ordinated leadership
 - Multi-agency effort: Emergency Management, Police, DPI&F/DPI, AAHL, DAFF, ...
 - Technical input through CCEAD, CVOs and other sources
- · Flexibility of framework: adaptation of response based on science, experience, & socioeconomic issues
- Commitment from community/industry

Session I





El 2007: Conclusion

- · Large scale outbreak eradicated in <5 months
- Invaluable training & experience in disease-combat for
 - community, horse industry
 - state jurisdictions & others (DAFF, AAHL, ...)
 - veterinarians
- · Important flow-on effects on preparedness and response capacity for other threats (FMD, nipah, Al, SARS, hendra, ...)



se stand-still lifted he Northern Territor





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History of H	endra Vírus Inc	idents
Mackay	2 horses & one human	August 1994
Hendra	20 horses & two humans	September 1994
Cairns (Trinity Beach)	1 horse	January 1999
Cairns (Gordonvale)	1 horse & one human	October 2004
Townsville	1 horse	December 2004
Peachester	1 horse	June 2006
Murwillimbah	1 horse	October 2006
Peachester	1 horse	June 2007
Cairns (Clifton Beach)	1 horse	July 2007
Redlands	5 horses & two humans	June 2008
Proserpine	three confirmed, one other possible case	July 2008













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Public Perception is that we know very little ...

- Ecology in fruit bats high antibody prevalence, low rate of infection.
- Present in fruit bats in all areas of Australia plus Papua New Guinea
- Virus recovered from kidney, foetal tissues, placenta.



- · Genetic characteristics
- Animals susceptible •
- ٠ Pathogenesis
- Modes of excretion Basics for vaccine .





What is it about bats?

Hendra virus Lyssavirus (ABL) Nipah virus Menangle virus SARS Ebola virus Melaka virus ???????







Implications for the Community...

Hendra still rare - keep it in perspective Differences in perception - Health authorities -Community Vets at highest risk Always be alert, not just when there is an alert Professional standards **R&D** Directions





Research focus..

drivers for emergence. dynamics of infection in the reservoir. mode of transmission to horses. factors associated with spillover events (location, breed, age, housing). possible changing genetic profile of the virus risk management.



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TARONGA



A Decade in Review















Situation	
Woylie declines:	
Western Australia South Australia	93 - 97% (2000-2007) >90% (2005-2007)
Rapid loss	25% – 95% per annum
Substantial	90% - 100% loss per site
Species level	> 80% loss (2001-2008)









Tammar Sudden Death Syndrome

Emerging Insect Borne Virus

Climate Related 10 year diagnostic delay









Coastal algae a taste of this summer's drought



Algal Toxins

Emerging Disease – Human Health Implications

Climate Related - Drought

Microcystin









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Web Links

Australian Registry of Wildlife Health www.arwh.org

Chytrid fungus www.jcu.edu.au/school/phtm/PHTW/frogs/ampdis.htm www.amphibianark.org/

DFTD

www.utas.edu.au/foundation/devil.htm www.dpiw.tas.gov.au/inter.nsf/webPages/BHAN-5358KH?open www.tassiedevil.com.au/

Woylie www.dec.wa.gov.au/programs/saving-our-species/woylieconservation-research-project/about-the-woylie.html





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The bugs within:

the continuing and increasing threat of antimicrobial resistance



Peter Collignon Infectious Diseases and Microbiology, The Canberra Hospital Professor, Canberra Clinical School, Australian National University

Antibiotics are

"Magic bullets"

• Kill the bacteria causing infections but little or no harm to individuals with the infection









Resistance is a growing problem

- Most bacteria
 - Staphylococcus (MRSA)
 - E.coli
 - Pneumococcus
 - Vancomycin resistant Enterococcus (VRE)
- Some no therapy, for most therapy difficult
 - and expensive
 - MRSAPseudomonas, Acinetobacter
 - Salmonella



MRSA

(methicillin resistant Staph. aureus)

- Common
 - many hospitals >30% of S.aureus isolates
 often multi resistant
- now also many community strains
- as virulent as most other strains of S.aureus
- High death rates
- vancomycin is a 2nd rate antibiotic!
 - But all we have got in many situations



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Antibiotic resistance is worse in developing countries; China

MRSA

- 82% if hospital acquired S.aureus
 22% if community acquired
- E.coli (community)
 - 60% resistant to fluoroquinolones
 - 56% gentamicin resistant
 - 29% ceftriaxone resistant

Li, Weinstein et al. Beijing 1998-Zhonghua Yi Xue Za Zhi; 2001; Li, Yu et al. Infection. 2001



Antibiotic resistant bacteria do NOT stay quarantined to one area – clones spread!

More importantly - the genes that encode this resistance spread – the genes are the real

clones.



Antibiotics – are the epitome of a wonder drug

but we are wasting them!

- People
 - Viral infection
 - Prolonged prophylaxis
 - Overly Broad spectrum

• Animals and environment

- Extensive use
- Often inappropriate (growth promotion, mass prophylaxis)

What drives resistance?

Volumes of antibiotics used • the more that are used then the more resistance • way they are used

- long term
- low concentrations, sub-therapeutic
- spread of resistant bacteria
 - person to person, faecal contamination · water and food
- poor hygiene/infection control

What do we need to do?

- prudent use
 - Reserve "critically important" antibiotics for people
- education
- prevent infections
- research and development
- surveillance



Session 2

Chair: Warwick Anderson, CEO, NHMRC

Martyn Jeggo, CSIRO Australian Animal Health Laboratory Moira McKinnon, Australian Biosecurity CRC Mark Burgman, Australian Centre of Excellence for Risk Analysis Lyn Gilbert, Institute of Clinical Pathology and Medical Research, Westmead





















Session 2 Future threats to Australia

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Aedes aegypti the Americas 1960, 2005























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Balancing trade and threat

Mark Burgman







- 1. Dealing with the perception and social construction of risk,
- 2. Analysing trade-related risks
 - opportunities



Australian Centre of Australian Centre of Excellence for Mak Analysis

Why people worry about the 'wrong' things

Judgements in uncertain situations are coloured by ...

- framing
- · level of personal control
- · understanding of the issues
- degree of personal experience
- dreadfulness of the outcome (kill size, outrage)
- equitability
- visibility





Language-based description of likelihood	Probability Interval
High	0.7 - 1.0
Moderate	0.3 - 0.7
Low	0.05 - 0.3
Very Low	0.001 - 0.05
Extremely low	10-6 - 0.001
Negligible	0 - 10-6

Biosecurity Australia

Language

Unknown/Unclassi fied	>1 per 10 ⁻² or unknown
High	<1 per 10-2
Moderate	<1 per 10-3
Low	<1 per 10 ⁻⁴
Slight	<1 per 10-5
Negligible	<1 per 10-6

USDA likelihood that a disease exists in a region





Understanding risk, volume of trade and time









Things to be done

Elicitation (subjective / expert estimation)

· Quantities, probabilities, models, utilities

Testing new methods

· Qualitative methods, monitoring, surveillance

Working with people

- · Aggregating opinions: numerical, behavioural
- · Resolving language-based misunderstanding
- · Who to involve, how, when?
- · How to build trust



Future threats to Australia

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Bioterrorism

Lyn Gilbert, Centre for Infectious Diseases & Microbiology, ICPMR September 2008

Bioterrorism

- Malicious use of natural or engineered **pathogens or toxins** against individuals, troops or populations
- ".....calculated to **evoke extreme fear**...... (to achieve).. a political objective...." National Antiterrorism Plan 1995



- Long, diverse history
- Warring armies or cults using naturally occurring pathogens –limited, localised effects











Outcomes

- Better co-ordination between agencies
- Better procedures, protocols, facilities – Also applicable to emerging infections
- · Improved laboratory security
- Remaining problems
 - Surge capacity; expertise
 - Laboratory security and safety

"Dual-use dilemma"

- Potential misuse of research results (unexpected; defensive) e.g.
 - hypervirulent mousepox virus (2001)Later applied to cowpox
 - synthesis of infectious poliovirus (2002)
 - Full genome of smallpox virus available
 - reconstruction of 1918 H_1N_1 flu A (2005)

Dual use: issues and ethics*

- Are some types of research impermissible?
- Defensive vs offensive research?
 - Potential to save, vs destroy, life
- Principle of scientific freedom vs security – Publication of results
- Should scientific research be regulated?
 - If so by whom or what

Remaining potential for "insider" misuse

*S Miller & M. Selgelid, 2008



1600s American Indians; smallpox Smallpox-contaminated blankets from Europeans; "goodwill" gesture.

Eitzen & Takafuji 1997 http://www.vnh.org/MedAspChemBioWar/chapters/chapter_2.htm

Dalles, Oregon, USA, 1984

- >750 salmonellosis cases
- Contaminated restaurant salad bars
- Rajneeshee cult







Biosecurity Risk Intelligence Scanning Committee



Session 3

Pushing back the barriers

Chair: Peter Core, Australian Centre for International Agricultural Research

Tom Aldred, Dept. Agriculture, Fisheries and Forestry John Edwards, Murdoch University /Biosecurity CRC Peter Daszak, Consortium for Conservation Medicine Julie Hall, World Health Organisation



Pushing Back the Biosecurity Barriers - managing risk in the right places



DEPARTMENT OF AGRICULTURE, FISHERIES AND FORESTRY

Biosecurity Continuum - a fundamental concept

Protect Australia's favourable pest and disease status enhance access to international markets

Pre-border, border, post-border porous-border

risk analyses and pathways, target effort

Pre-border, managing risk off-shore

multiple nations working together expands our options increases Australia's biosecurity defences core part of biosecurity, not simply 'aid'



Role of the AQIS Northern Australia Quarantine Strategy (NAQS)

Manage the quarantine aspects of border movements through the Torres Strait

Identify and evaluate the unique quarantine risks facing northern Australia

Develop and implement measures for the early detection of targeted pests and diseases

Strengthen Australia's quarantine through collaborative capacity building activities in Papua New Guinea, Indonesia and Timor Leste





Pathogenic Varroa mite in PNG

Detected in PNG Highlands on 30 May 2008.

A pilot control and surveillance program was developed by AQIS and the PNG quarantine authorities and funded by AusAID.

The pilot program was implemented in July 2008 in the Eastern Highlands of PNG.

- AQIS entomologists provided training to PNG authorities and bee keepers in pest surveillance and control methods. PNG is continuing implementation of the control program
- across the country.

Further bee pest surveillance and training will take place in PNG in late 2008.



Off-shore Surveillance





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Australia's Role in Protecting the Livestock Industries in Southeast Asia

John Edwards





Biosecurity Forum 16 September 2008







The increasing biosecurity threats to Australia Many arising in Asia Need to strengthen on shore procedures eg quarantine, biosecurity at all levels, hone emergency response procedures

However, that approach can never eliminate risk

entirely Can't rely on Fortress Australia approach

alone.

Need to identify and reduce the risk of biosecurity threats at source.





Threats

Asian perspective Highly Pathogenic Avian Influenza FMD CSF PPR (South Asia and increasing in SE Asia) PRRS

Rinderpest (Free, but finish the job of zone progression)

Australian perspective Asia list plus African Swine Fever (AFS) Nipah virus BT (vectors and viruses) Newcastle disease Surra Screw worm fly Varroa mite in bees The next big one?



Murdoch

The Main Animal Biosecurity Threats

Aquatic Animal health threats 90% of world's production in Asia Major disease events eg White Spot Virus Environmental issues and chemical

Murdoch

SCOVERERS WELCOME

Murdoch

residues

The next big one?





What is being done in Southeast Asia?

Australian agencies: Ausaid, ACIAR, AB CRC, DAFF and State governments, Universities, Private providers eq AusVet Programs for animal health, public health and trade support

International donors and agencies Focus on CLMV countries



Different Production systems including small holder, medium scale low biosecurity, large scale high biosecurity

Environmental differences - diversity eg islands, uplands, lowlands - differences and similarities to some parts of Australia eg FMD

Animal movements – traditional/traders/difficulties with regulation/multiple agencies and corruption

Social, cultural, language, religious and political differences

Attitudes to disease control/animal welfare



Development Issues and Beneficiaries

Murdoch

Impact on health/food security/poverty alleviation. Can have adverse effects without knowing. eg AI and initial suggestions of kill all the chooks/ducks/fighting cocks

Capacity and resources available to countries in Southeast Asia

Malaysia, Thailand, Singapore, Brunei Vietnam, Philippines, Indonesia

CLMV - Cambodia, Lao PDR, Myanmar, (Vietnam ?) + Timor Leste

Market failure - Veterinary services as an international public good. - WB/OIE

Benefits for Australia and the developed world (The major beneficiaries)

DISCOVERERS WELCOME

The Southeast Asia Foot and



The Southeast Asia Foot and Mouth Disease Program as an Example of a Successful Regional Program



DISCOVERERS WELCOME





Julie Hall, World Health Organisation





Predicting future spread: Migratory birds



Predicting the spread of H5N1 avian influenza : Poultry trade



Nipah virus in Malaysia

Species chain for Nipah virus transmission

Consortium for Conservation Medicine









- Nipah virus: 5 chains of person-to-person transmission
- Person-to-person transmission has now been reported for Nipah virus in Bangladesh, with up to 5 chains of transmission in the Faridpur outbreak





Emerging diseases are on the rise

Analysis of all 450+ known emerging disease 'events' since 1940

New diseases from wildlife are the dominant group in the 1990s

Jones et al (2008) Nature



Can we predict the next SARS or HIV?

There are 50,000 known vertebrate species. If each has 20 endemic viruses, there are over 1 Million vertebrate viruses (20,000 in bats alone)

Only 2,000 or so viruses have been described, so 99.8% of vertebrate viruses remain to be discovered

Large potential for future zoonotic emergence!



Risk of a new emerging disease from wildlife



Global distribution of relative risk of any EID event $0-\mbox{green}$ to $1-\mbox{red}$

Jones et al. Nature (2008)

Global effort to combat EIDs is poorly allocated



Jones et al. Nature (2008)





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Emerging Infectious Disease Threats



Dr Julie Hall MBE Deputy Regional Advisor Communicable Diseases Western Pacific Regional Office, WHO



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Overview of Presentation

- 1.Highlight infectious diseases that could pose a threat to Australia over the next decade
- 2.Highlight current issues with regional capacity to detect and respond to infectious disease threats of potential concern to Australia

Vorld Health Organization, Western Pacific Regional Office Communicable Disease Surveillance and Response

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1. Highlight Infectious Diseases that Could Pose a Threat to Australia Over the Next Decade

stern Pacific Regional Offi

Infectious Diseases of Concern

Threat to Australia:

- *Direct threat* to human health as a result of importation/emergence and onward transmission
- Indirect threat to Australia as a result of socio-economic impact in regional neighbour

Three kinds of threats:

- Surge: current disease threats that could increase as a result of changes our 'environment
- Shift: Current diseases that could become a threat of greater concern if the pathogen were to alter
- **Surprise:** New/unrecognized pathogens that could emerge and threaten human health

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Infectious Diseases of Concern

1. Surging Threats:

Current disease threats that could increase as a result of changes our 'environment'

Dengue and other vector borne diseases such as JE, West Nile, Chikingunya – Climatic changes, urbanization, changes in water usage

- TB, HIV, rabies, leptospirosis
- Urbanization, societal disruption, migration

World Health Om

MDR-TB, MRSA, other drug resistant infections

Inappropriate drug use, health care incentive systems

Man-made bio-risks

Dramatic increase in number of high containment laboratories in the region since SARS and advancements in technology

World Health Organization, Western Pacific Regional Office Communicable Disease Surveilla<u>nce and Response</u>

Infectious Diseases of Concern

2. Shifting Threats:

Current diseases that could become a threat of greater concern if the pathogen were to alter

Influenza

- Multiple strains, mutation rate in some (e.g. H5) very high
 Many sites in Asia endemic for range of avian influenza strains
- many sites in Asia endemic for range of avian influe

Hendra and nipah

Evidence of continual changes in these viruses
 Australia vulnerable due to overlapping bat colonies

SARS-like viruses
- Still in existence and continually mutating

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Infectious Diseases of Concern

3. Surprise threats:

New/undiscovered pathogens that could emerge and threaten human health

- · One a year globally one average for past three decades
- · Incidence new events is rising
- Asia Pacific region has all the drivers and they are increasing

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2. Highlight Current Issues with Regional Capacity

International Health Regulations

- Emerging Infectious Disease threats were the driving force behind revision of IHR
- Capacity to detect and respond to events of potential international health concern by 2012
- Capacity building supported by Asia Pacific Strategy on Emerging Diseases (APSED)
- AusAid major contributor to APSED implementation



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- Current situation in middle and low resource countries in the Asia Pacific Region
- Many of these countries are considered potential 'hot spots' for surge, shift and/or surprise infectious disease threats

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Using avian influenza as example

World Health Ow





2. Diagnose - accurately enough

- Recent external evaluation of national influenza laboratories in the region showed that 90% could accurately diagnosis influenza A/H5
 - Significant improvement in recent years
- However accuracy and availability of testing facilities is much lower for many other priority diseases

3. Respond - effectively enough

- Around 60% of all countries have in place rapid response teams
 - Up from <10% three years ago
- Only a quarter of countries report that they have adequate infection control in hospitals and the surge capacity to cope with major outbreak
 - All countries report that there has though been a marked increase in knowledge and stockpiling of resources at national level in recent years

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Conclusion

- · Multiple potential threats to Australia
- Increasing the capacity of regional neighbours to detect and respond to events of potential significance should be a critical component of Australia's threat management strategy
- Significant improvements in past 5 years as a result of SARS, pandemic and IHR driven investment
- Need for continued support and strengthening even when perceived risk level may have fallen

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Closing comments